

MJB&A Electric Sector Modeling – Summary of Results

October 2019



Important

Results presented here are based on FACETS model runs of the U.S. electric sector.¹ All policy specifications, inputs, and assumptions were developed by MJB&A at the direction and on behalf of Environmental Defense Fund (EDF), with feedback from participating stakeholder companies.

For questions or comments about this report, please contact:

Rama Zakaria

Environmental Defense Fund 1875 Connecticut Ave NW, Ste 600 Washington, DC 20009 Telephone: +1 (202) 387-3500 Email: <u>rzakaria@edf.org</u>

¹For more information about the FACETS model, please visit <u>www.facets-model.com</u>

Background and Overview

- FACETS is a linear multi-region US energy system model, built in the TIMES bottom-up multi-sector framework
- FACETS integrates federal, regional and state policies, and produces results at the state level. It finds a cost-effective configuration of the US energy system under these assumptions
- More information about FACETS is available at http://facets-model.com



Power sector at the EGU level in 134 regions Demands at the state or county level

PARAMETER	VARIATIONS
Geographic Scope	 Existing RGGI states (9) New Jersey Virginia Pennsylvania
Emission Budget/Cap Level	 RGGI/RGGI-like trajectory (extended beyond 2030) Deep Decarbonization
Trading of Allowances	Unlimited trading within capped regionIn-state only trading in certain states
Leakage Mitigation	No leakage mitigationApplied to entire capped areaApplied to selected states only
ZEC Payment	 ZEC payments to all nuclear plants in New Jersey and New York No ZEC payments



40+

scenarios

- This analysis uses AEO 2018 High Resource gas price as the reference gas price
 - The Henry Hub reference prices are further adjusted with regional basis differentials; differentials are negative in some Marcellus region zones
- Other recent electric sector analyses have assumed relatively higher gas prices (see chart)
- Electric sector projections are generally highly sensitive to gas prices
- Lower gas prices tend to drive wholesale electricity prices down, increase gas-fired generation, reduce profitability of coal and nuclear plants, and result in higher BAU emission projections, all else equal



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Leakage mitigation mechanism: Imports count toward importing state's cap at exporting state's average emission rate

Depending on the scenario, leakage mitigation is either enforced on the entire capped region or on a specific state within the capped region

Imports from outside the leakage mitigation enforced area are tagged with emission rates of the exporting state based on modeled emission rate trajectories under the two main cap trajectories through 2050: a) RGGI-like (RGGI extended through 2050); and b) Deep Decarbonization (see adjacent charts)

Import-related emissions are added to the total emissions of leakage mitigation enforced areas and are subject to the applicable emission cap



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Wно	What	How	
Individual states	Compliance obligation framework	 Implement regulations in capped state to include compliance obligation for emissions associated with in-state generation and imports In-state generators would continue to have compliance obligation (allowance holding requirement) for emissions associated with their generation—as currently exists in RGGI model rule In-state load serving entities (LSEs) could have compliance obligation (allowance holding requirement) for emissions associated with imports from any uncapped state 	
PJM	Enhance technical capabilities to support state policy choices	 Provide states with the information they would need to put emissions associated with imports under the cap (i.e., information associated with out-of-state generation used to serve load in capped state) Put in place frameworks needed to align dispatch with LSEs compliance obligations E.g., two-part bid structure where out-of-state generators being dispatched to serve load in the capped state would reflect LSEs compliance costs for imports 	

Modeled state budgets: RGGI-like (~30% below 2020 in 2030) and Deep Decarbonization (~70% below 2020 in 2030)



- 1. BAU reflects emissions from all in-state EGUs including those not covered under RGGI (i.e., those under 25 MW of capacity)
- RGGI-consistent cap calculation for PA generally follows the methodology used by the states of NJ and VA—i.e., cap starts at projected BAU for the year in which cap goes into effect and declines each year thereafter by 3% of the starting year cap level. As such, starting year cap levels and subsequent trajectories calculated using this methodology are highly dependent on BAU assumptions including natural gas prices
- 3. This modeling was not designed to explore the level at which PA's CO₂ cap should be set in 2022, but rather to explore power flows and leakage dynamics in the 12-state region

Key Results – Overview

Summary results: Key outputs

 CO_2 emissions in the 12-state region decline by up to 70% in 2030 (rel. to 2018) depending on extent of capped area, cap trajectory, and implementation of leakage mitigation measures

CO₂ Emission - 2030



Nuclear and gas-fired generation output levels are highly sensitive to gas price assumptions, geographic extent of capped area, cap trajectory, and leakage mitigation measures; coal output declines in all scenarios

Generation by Fuel Type - 2030



Code Scenario

- RGGI9+NJ; no LM; RGGI cap P2 P4 RGGI9+NJ+VA; no LM; RGGI cap
- **P6**
- RGGI9+NJ+VA; with LM (NJ only); RGGI cap
- **P**9 RGGI9+NJ+VA+PA; no LM; RGGI cap P11 RGGI9+NJ+VA+PA; with LM; RGGI cap
- RGGI9+NJ+VA; with LM; DD cap #1 P5
- P12 RGGI9+NJ+VA+PA; with LM; DD cap #1
- +ZEC Payments (NY, NJ) +Z

Allowance prices remain under \$5/ton through 2030 under most RGGI-consistent trajectories; leakage mitigation and more stringent emission trajectories tend to increase allowance prices

Allowance Price 2020-30



Higher allowance prices may not necessarily imply higher total electric system costs due to fewer existing nuclear fleet retirements

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Electricity flows depend on states included in capped area, leakage mitigation, and ZEC payments

- Imports from PA into NJ increase when NJ is brought under the cap and there is no leakage mitigation
- Adding leakage mitigation
 reduces imports from PA into NJ
- Imports from PA into NJ under leakage mitigation measures decline regardless of whether or not NJ's nuclear fleet receives ZEC payments
- Including PA under the cap and implementing leakage mitigation on the entire enlarged capped area results in even lower imports from PA into NJ



Illustrative Example: New Jersey

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implementing leakage mitigation tends to increase their output levels slightly

- RGGI9+NJ+VA; with LM (NJ only); RGGI cap RGGI9+NJ+VA+PA; no LM; RGGI cap
- **P**9 RGGI9+NJ+VA+PA; with LM; RGGI cap P11
- +z +ZEC Payments (NY, NJ)

P6

BAU reflects emissions from all in-state EGUs including those not covered under RGGI (i.e., those under 25 MW of capacity)

P11

2035

- RGGI-consistent cap calculation for PA generally follows the methodology used by the states of NJ and VA-i.e., cap starts at projected BAU for the year in which cap goes into effect and declines each year thereafter by 3% of the starting year cap level. As such, starting year cap levels and subsequent trajectories calculated using this methodology are highly dependent on BAU assumptions including natural gas prices
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2030

2030

P2

Leakage mitigation and more ambitious emission caps result in lower overall system costs in Pennsylvania

- A RGGI-consistent cap <u>with</u> <u>leakage mitigation</u> produces net savings (~\$200MM lower than BAU; ~\$331MM lower than capped scenario without leakage mitigation)
- More stringent cap results in even lower total system costs
- Costs are lower mainly due to reduced new build capex and declining fossil fuel costs, both driven by more of the existing nuclear fleet remaining in operation
- This modeling did not consider the spending of allowance revenues, which could determine how different electric sector stakeholders are affected by system cost changes



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Effective leakage mitigation and more ambitious emission caps (in line with deep decarbonization trajectories) provide benefits for the existing nuclear fleet and support solar new builds



Effective leakage mitigation results in lower overall emissions; larger "leakage mitigated" areas produce greater reductions



All scenarios result in positive net emission reduction benefits; however, lower exports from capped to uncapped states, if replaced with fossil, may reduce magnitude of overall emission reduction



Scenario
RGGI9+NJ; no LM; RGGI cap
RGGI9+NJ+VA; no LM; RGGI cap
RGGI9+NJ+VA; with LM (NJ only); RGGI cap
RGGI9+NJ+VA+PA; no LM; RGGI cap
RGGI9+NJ+VA+PA; with LM; RGGI cap
RGGI9+NJ+VA+PA: with LM: DD cap #1

Appendices



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Concord, MA

Headquarters

47 Junction Square Drive Concord, MA 01742 USA

T: +1 978 369 5533 F: +1 978 369 7712 Washington, DC

1225 Eye Street, NW, Suite 200 Washington, DC 20005 USA T: +1 202 525 5770 F: +1 202 315 3402

For more information, visit www.mjbradley.com